Supporting LGBTQ+ Survivors on Campus

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The Acronym(s)

L = Lesbian
G = Gay
B = Bisexual
T = Transgender & Gender Nonconforming
Q = Queer & Questioning
+ = other sexual/gender minority communities
Agenda

❖ Intro to Title IX
  ❖ What is Title IX? What is its history?
  ❖ Why might some incidences of sexual violence have trouble fitting under Title IX?
❖ Violence within and Toward LGBTQ+ Communities
❖ Title IX and LGBTQ+ survivors
❖ Allyship and resources
Title IX of the Educational Amendments of 1972

No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance.
History of Title IX

- Civil rights law
- Systemic discrimination against women in athletic, educational, and career achievements
- Male-on-female sexual violence as sex-based harassment & discrimination (“patriarchy model”)
Title IX Open Questions

- Does “sex” include “sexual orientation” and “gender identity and expression?”

- Does all sexual violence fit under Title IX?
Violence Within and Toward LGBTQ+ Communities
Sexual Violence and Partner Abuse in LGBTQ+ Communities

- LGB men & women report higher rates of sexual violence than straight men & women\(^1\)
- 1 in 2 trans people report lifetime sexual violence\(^2\)
- 1 in 2 trans people report lifetime partner abuse\(^2\)

<table>
<thead>
<tr>
<th></th>
<th>Percentage</th>
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<tbody>
<tr>
<td>Straight Women</td>
<td>35%</td>
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<tr>
<td>Straight Men</td>
<td>29%</td>
</tr>
<tr>
<td>Lesbian/Gay Women</td>
<td>44%</td>
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<tr>
<td>Gay Men</td>
<td>26%</td>
</tr>
<tr>
<td>Bisexual Women</td>
<td>61%</td>
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<tr>
<td>Bisexual Men</td>
<td>37%</td>
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Supporting LGBTQ+ Survivors

- All of the usual concerns apply!
- So what’s different?
  - LGBTQ+ specific barriers
  - Policies with disproportionate impacts
  - Prior exposure to anti-LGBTQ+ violence and bullying\(^3,4\)
Barriers to Seeking & Receiving Support

Cultural/Community
- Concerns about “ outing”
- Shared support systems
- Recognizing abuse in LGBTQ+ communities
- Victim-blaming stereotypes specific to LGBTQ+ communities

Institutional
- Documentation
- Outreach materials
- Sex-segregated facilities and services
- Knowledge/comfort
- Institutional discrimination
I, all my life was told that I brought on such assaults because of who I was.  

My partner’s coerced/nonconsensual sex with another FTM has fractured the local community into parties who believe my partner, parties who believe the perpetrator, and parties who don’t want to take sides (who are perceived to not believe my partner as a result)…

The clerk was friendly when she gave Robin the paperwork and began giving her instructions. When Robin said the person she wanted a restraining order against was her ex-girlfriend,…the clerk wasn’t so nice anymore…she said, “Well, you can fill out the form anyway, but if she doesn’t have any weapons, you don’t have a very good case, do you?” …We ended up leaving.
Recently proposed changes to Title IX

DEPARTMENT OF EDUCATION

34 CFR Part 106
[Docket ID ED–2018–OCR–0064]
RIN 1870–AA14

Nondiscrimination on the Basis of Sex in Education Programs or Activities Receiving Federal Financial Assistance

AGENCY: Office for Civil Rights, Department of Education.
ACTION: Notice of proposed rulemaking.

Federal Register / Vol. 83, No. 230 / Thursday, November 29, 2018 / Proposed Rules

How might they impact LGBTQ+ survivors of sexual violence?
Defining “Sexual Assault”

- Prior Guidance
  - Ambiguous whether all sexual assaults count as sex discrimination
  - No explicit definition of sexual assault

- Recently Proposed Changes
  - Sexual assault, as defined in the Clery Act (rape and other sex offenses)
  - Gender-neutral definition
How might these other policy changes impact LGBTQ+ survivors?

<table>
<thead>
<tr>
<th>Topic</th>
<th>Current/Prior Regulations</th>
<th>Recently Proposed Regulations</th>
</tr>
</thead>
<tbody>
<tr>
<td>University knowledge of a sexual violence incident</td>
<td>&quot;When any responsible employee knew or should have known&quot;</td>
<td>&quot;Actual knowledge&quot;</td>
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<tr>
<td>Cross-examination</td>
<td>Discouraged</td>
<td>Required</td>
</tr>
<tr>
<td>Incidents outside program or activity</td>
<td>Must investigate further</td>
<td>Must terminate Title IX investigation</td>
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</table>
Allyship and Resources
Individual Allyship

- Educate ourselves
  - LGBTQ+ terminology
  - Unique barriers faced by LGBTQ+ survivors
  - Local and campus climate

- Be an active ally
  - Inclusive language
  - Be open to corrections
  - Approach sexual violence and harassment as LGBTQ+ issues

Ally is not a noun. **It’s a verb.**
Institutional Allyship

- Educate ourselves on campus, state, and federal policy
- Work towards inclusion
  - Physical environment
  - Outreach materials
  - Documentation
  - Resources/referrals
- Community partnerships (on and off campus)
- Support LGBTQ+ student leadership

Ally is not a noun. **It’s a verb.**
LGBTQ+ Education Protections

- States (and Washington, DC) with nondiscrimination laws designed to protect students based on sexual orientation and gender identity.
- States with nondiscrimination laws designed to protect students based on sexual orientation, but not gender identity.
- States that have not passed nondiscrimination laws pertaining to LGBT students.
LGBTQ+ Inclusive Documentation

- Legal name & chosen name
- Pronouns
- Inclusive demographic questions, if applicable
- Know and Tell Why
Resources

Improving the lives of transgender and SOFFA individuals since 1994

FORGE

The Northwest Network
of bi, trans, lesbian & gay survivors of abuse
206 568 7777
nwnetwork.org

NCAVP
National Advocacy for Local LGBTQ+ Communities

theNetworklaRed
Survivor-led organizing to end partner abuse
Dirigida por sobrevivientes • Movilizando para acabar con el abuso de pareja
Thank you!
Any questions?

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References


Supplementary Materials

1. Hate Violence and Bullying in LGBTQ+ Communities
2. FBI and Clery Sexual Offense Definitions
3. Prior LGBTQ+ Protections related to Sexual Violence under the OCR
4. Verbatim policies
   - Prior/current and proposed regulations around campus sexual harassment and assault with quotes and page numbers
5. LGBTQ+ Employment Protections
6. Public Accommodations Protections
Hate Violence and Bullying in LGBTQ+ Communities

- In the past year, 87% of LGBTQ+ K-12 students experienced some form of harassment or assault in school based on personal characteristics\(^3\)
  - 57% experienced sexual harassment
  - 1 in 4 experienced harassment or bullying based on characteristics other than LGBTQ+ status

- 1 in 4 transgender students experience verbal, physical, and/or sexual harassment in college or vocational school, among those who are out or are perceived as trans\(^2\)
FBI and Clery Definitions

Rape
- The penetration, no matter how slight, of the vagina or anus with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim.

Sex Offenses
- Any sexual act directed against another person, without the consent of the victim, including instances where the victim is incapable of giving consent.
  - A. Fondling—The touching of the private body parts of another person for the purpose of sexual gratification, without the consent of the victim, including instances where the victim is incapable of giving consent because of his/her age or because of his/her temporary or permanent mental incapacity.
  - B. Incest—Sexual intercourse between persons who are related to each other within the degrees wherein marriage is prohibited by law.
  - C. Statutory Rape—Sexual intercourse with a person who is under the statutory age of consent.

Source: https://www.ecfr.gov/cgi-bin/text-idx?SID=0f9b4554127f94265d49d29a16b90049&mc=true&node=ap34.3.668_150.a&rgn=div9
Prior LGBTQ+ Protections related to Sexual Violence under the OCR

<table>
<thead>
<tr>
<th>Guidance Documents (with Links)</th>
<th>Summary of Protections</th>
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<tr>
<td><strong>2001 Sexual Harassment Guidance (still active)</strong></td>
<td>• Still applies, but will soon be replaced</td>
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<td></td>
<td>• Sex-stereotypes (p. v)</td>
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<td></td>
<td>• “regardless of the sex of the harasser” (p. 3)</td>
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<tr>
<td><strong>2014 Q&amp;A on Sexual violence under Title IX (rescinded)</strong></td>
<td>• Same but more details</td>
</tr>
<tr>
<td></td>
<td>• LGBT face high rates of violence (p. 5)</td>
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<td></td>
<td>• Suggested policies (p. 6)</td>
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<tr>
<td><strong>2016 Dear Colleague Letter on transgender students (rescinded)</strong></td>
<td>• Definitions (p. 2-3)</td>
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<td></td>
<td>• Honor gender identities</td>
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<tr>
<td></td>
<td>• Access to facilities</td>
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<tr>
<td>Topic</td>
<td>Current/Prior Regulations</td>
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| University knowledge of a sexual violence incident                    | “if a responsible employee knew, or in the exercise of reasonable care should have known”  
                           (2014 Q&A, p. 2)                                                                              | (Actual knowledge): “notice…to a recipient’s Title IX Coordinator or any official of the recipient who has authority to institute corrective measures on behalf of the recipient” (p. 61466) |
| Cross-examination                                                     | “OCR strongly discourages” it because it may be “traumatic or intimidating”  
                           (2011 DCL p. 12)                                                                                | “…grievance procedures must include live cross-examination” (p. 61476)                     |
| Incidents outside program or activity                                 | “…a school must process all complaints of sexual violence, regardless of where the conduct occurred, to determine whether the conduct occurred in the context of an education program or activity or had continuing effects on campus” (2014 Q&A, p. 29) | “…if the conduct alleged…did not occur within the recipient’s program or activity, the recipient must terminate its grievance process” (p. 61474)  
                           However, “…nothing would prevent a recipient from initiating a student conduct proceeding or offering supportive measures” (p. 61468) |
LGBTQ+ Employment Protections

Prohibit discrimination based on sexual orientation and gender identity
21 STATES AND DC

Prohibit discrimination based on sexual orientation only
0 STATES

Prohibit discrimination against public employees based on sexual orientation and gender identity
8 STATES

Prohibit discrimination against public employees based on sexual orientation only
4 STATES

Updated January 11, 2019
Public Accommodations Protections

Prohibit discrimination based on sexual orientation and gender identity
20 STATES AND DC

Prohibit discrimination based on sexual orientation only
1 STATE

Updated June 11, 2018